I Mina'trentai Singko Na Liheslaturan Guåhan THE THIRTY-FIFTH GUAM LEGISLATURE Bill HISTORY 5/3/2019 3:20 PM

I Mina'trentai Singko Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
129-35 (COR)		THE HAFOT REPATRIATION ACT OF 2019, AN ACT TO ADD A NEW ARTICLE 9 TO CHAPTER 77, TITLE 12, GUAM CODE ANNOTATED RELATIVE TO THE ELIGIBILITY FOR THE TAX CREDIT PROGRAM TO BUSINESSES OR INDIVIDUALS AND TO ADD A NEW § 28106(i) TO ARTICLE 1, CHAPTER 28, TITLE 11, GUAM CODE ANNOTATED; USE TAX LAW, RELATIVE TO EXEMPTINO PRODUCTS AND SERVICES RELATED TO THE SUPPORT OF FAMILIES WHOSE LOVED ONES PASS AWAY OFFISLAND AND WHO REQUIRE ASSISTANCE TO REPATRIATE THE DECEASED BACK TO GUAM FOR BURIAL.	2:43 p.m.						

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I MINA'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN 2019 (FIRST) Regular Session

Bill No. 129 -35 (COR)

Introduced by:

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William M. Castro

THE HAFOT REPATRIATION ACT OF 2019, AN ACT TO ADD A NEW ARTICLE 9 TO CHAPTER 77, TITLE 12, GUAM CODE ANNOTATED RELATIVE TO THE ELIGIBILITY FOR THE TAX CREDIT PROGRAM TO BUSINESSES OR INDIVIDUALS AND TO ADD A NEW § 28106(i) TO ARTICLE 1, CHAPTER 28, TITLE 11, GUAM CODE ANNOTATED; USE TAX LAW, RELATIVE TO **EXEMPTING PRODUCTS AND SERVICES RELATED** TO THE SUPPORT OF FAMILIES WHOSE LOVED ONES PASS AWAY OFF-ISLAND AND WHO REQUIRE ASSISTANCE TO REPATRIATE THE DECEASED BACK TO GUAM FOR BURIAL.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Legislative Findings and Intent. I Liheslaturan Guåhan 2 Section 1. finds the death of loved ones is difficult to deal with in any situation. However, 3 when a family member passes away off-island and the family is not able to 4 transport them back home for burial it creates distress for the living relatives of 5 the deceased. Guam does not have a program that supports families of those who 6 pass away off-island to help defray the costs with bringing deceased family 7 members back home to Guam.

I Liheslaturan Guåhan further finds that other jurisdiction programs have one or more that assists families of deceased loved ones to bring them home for burial if they pass away off-island. Such programs are funded by their respective

- 1 governments through networking with agencies and other community agencies
- 2 using resources available in the jurisdiction that the person is from.
- 3 I Liheslaturan Guåhan further finds that a program currently does not exist
- 4 on Guam to help families who are financially unable to bring their loved ones
- from off-island to be buried. Therefore, it is the intent of *I Liheslaturan Guåhan*
- 6 that the "HAFOT ACT" (ta Hasso yan Ayuda I Familia ya ta Onra I Taotåo-ta)
- 7 which means to remember and help the families and to honor our people, allows
- 8 the Government of Guam, organizations, companies or persons to assist families
- 9 with bringing their loved ones who pass away off-island home. To fund this bill
- 10 I am proposing a Tax Credit based program that allows organizations to help
- 11 families repatriate their loved one's home.
- 12 I Liheslaturan Guåhan further finds that the repatriation of remains back to
- Guam for burial provides for families and friends to comfort each other during the
- 14 funeral activities. The Guam economy and residents further benefit from the
- increased activity of a funeral on island through the sale of products and services
- associated with mortuaries, caterers, restaurants, and grocery stores.

Section 2. Qualifications.

- 18 (a) Resident of Guam. Proof of residency on Guam for no less than one
- 19 (1) year must be provided for either the deceased or the individual petitioning for
- 20 the return of the remains of a family member.
- 21 (b) Relationship. Must be a spouse, child, sibling, parent, grandparent
- or grandchild in relation to the deceased, caretaker, friend or responsible party.

Section 3. Process.

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- 1. A qualified applicant for the HAFOT program must attain the form
- and provide financial records.

T	2. The Governor's Office through the Community Outreach Program						
2	or the designee may approve qualified applications or disapprove						
3	unqualified applications.						
4	3. A participating Airline Carrier, Freight Company, Mortuary or any						
5	Company, Organization or person that performs such services may elect to						
6	participate in the program and apply to Guam Economic Development						
7	Authority (GEDA).						
8	Section 4. Regulations.						
9	A new Article 9, Tax Credits for the Repatriation of Chamorro Remains is						
10	hereby added to Chapter 77, Title 12 Guam Code Annotated, to read as follows:						
11	"ARTICLE 9						
12	Tax Credits for the Repatriation of Chamorro Remains						
13	§ 77901. Applicability of Article.						
14	§ 77902. Credits Against Unpledged Business Privilege Tax.						
15	§ 77903. Cap on Business Privilege Tax Credits.						
16	§ 77904. GEDA [Guam Economic Development Authority] Report.						
17	§ 77905. Rules and Regulations.						
18	§ 77906. Approval of Contributions.						
19	§ 77907. Fines and Penalties.						
20	§ 77901. Applicability of Article.						
21	The provisions of this Article are applicable to the Repatriations of						
22	CHamoru remains as authorized by this Act.						

§ 77902. Credits Against Unpledged Business Privilege Tax.

- (a) A business, to the extent that such business contributes to the HAFOT Act, as identified and approved by GEDA, shall be entitled to a credit of unpledged business privilege taxes. The basis for contribution to the repatriation shall be the actual cost of the contribution plus the cost of transportation from the point of origin to Guam.
- (b) Any unused credits not used in the current tax period may be carried over into subsequent tax periods until such credits are exhausted.

 The total credits allowed under this Act *shall* not exceed Ten Thousand

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Dollars (\$10,000) per repatriated remains.

77903. Cap on Business Privilege Tax Credits

- (a) The total amount of credits against unpledged business privilege taxes for the authorized herein *shall* not exceed One Million Five Hundred Thousand Dollars (\$1,500,000) over a five (5) year period. No more than Three Hundred Thousand Dollars (\$300,000) in tax credits per year shall be authorized.
- (b) If, at the expiration of the five (5) year period authorized pursuant to this Article, there are still unclaimed authorized tax credits, GEDA may, in its discretion, extend the eligible period until such time that all eligible tax credits are exhausted or renew Sixty (60) days prior to the five (5) year expiration.
- (c) I Liheslaturan Guåhan may, in its discretion, extend the term and modify any part of the program based on future improvement plans and demand in this location.

§ 77906. **GEDA Report.**

GEDA shall submit a report to I Liheslaturan Guåhan detailing the impact of the program on the business privilege taxes, use excise taxes, and economic activities on Guam. GEDA shall also include in its report its monitoring efforts and any other information related to the program. The report shall be transmitted to I Liheslaturan Guåhan on an annual basis until the tax credit caps pursuant to § 77903 and 77905 of this Article are exhausted.

§ 77907. Rules and Regulations.

The GEDA *shall* implement and monitor the tax credit program authorized pursuant to this Article based on rules and regulations already adopted by GEDA for previous tax credit programs.

§ 77908. Approval of Contributions.

GEDA or its designee shall be responsible for approving the contributions made towards the project as identified in this Article.

§77909. Fines and Penalties.

- (a) To the extent that a company providing materials and services for the project contained herein takes more tax benefits in terms of unpledged business privilege taxes or use excise taxes than the actual value of the materials or services contributed to the project authorized herein, that company *shall* be required to pay all interest and penalties applicable under Guam law and the Internal Revenue Code for failure to pay taxes, in addition to payment of the actual taxes due.
- (b) To the extent that any individual, officer, director, or other person having interest in a company providing materials or services for the project contained herein knowingly and willingly causes such company to

1	take more tax benefits in terms of business privilege taxes than the actual
2	value of the material or services contributed to the project, such individual
3	shall be guilty of a felony in the third degree punishable by a fine of not
4	less than Five Thousand Dollars (\$5,000) or one (1) year in prison or both."
5	Section 5. A new § 28106(i) is added to Article 1, Chapter 28, Title 11,
6	Guam Code Annotated; to read as follows:

- 7 <u>"(i) Products and services for repatriation of human remains back</u> 8 <u>to Guam for final disposition."</u>
- 9 Section 6. Severability.
- If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications, and to this end the provisions of the law are severable.
- Section 7. Effective Date.
- This act shall be effective upon date of enactment.